

PLZ-20-15

City of Greensboro Planning Department Zoning Staff Report and Plan Amendment Evaluation

City Council Hearing Date: July 21, 2020

GENERAL INFORMATION

APPLICANT Anthony Lester for Delta Homes

HEARING TYPE Rezoning Request

REQUEST R-3 (Residential Single-family - 3) to CD-RM-12 (Conditional

District – Residential Multi-family 12)

CONDITIONS 1. Uses limited to a maximum of 55 townhouse dwellings.

2. The maximum height of all buildings shall not exceed 30

feet.

LOCATION 4720, 4720A, 4724, 4726, and 4730 Mitchell Avenue

PARCEL ID NUMBER(S) 7844168701, 7844167721, 7844166751, 7844165722, and

7844165992

PUBLIC NOTIFICATION The notification area for this public hearing was 600 feet

(Chapter 30-4-1.4 of the Land Development Ordinance requires notification of the owner of that parcel of land and the owners of all parcels of land adjoining and contiguous to that parcel of land as shown on the County tax listing). **118** notices were mailed to

those property owners in the mailing area.

TRACT SIZE 6.09 Acres

TOPOGRAPHY Primarily Flat

VEGETATION Wooded

SITE DATA

Existing Use Single-family Dwellings and Vacant Land

Adjacent Zoning Adjacent Land Uses

N R-3 (Residential Single-family - 3) Single-family dwellings

E CD-RM-26 (Residential Multi-family – Multi-family dwellings

26)

R-3 (Residential Single-family – 3)

Multi-family dwellings and Single-family dwellings

W R-3 (Residential Single-family – 3) Single-family dwellings

S R-3 (Residential Single-family – 3) Single-family dwellings

Zoning History

Case # Date Request Summary

N/A N/A The property is currently zoned R-3 (Residential Single-

family - 3) and has been since the adoption of the Land Development ordinance in July 2010. Prior to the LDO, the subject property was zoned RS-12 (Residential Single-family). In 2017, the subject parcels were part of a rezoning request to CD-RM-18. The Zoning Commission voted to deny that request on April 17, 2017.

12 dwelling units per acre
Uses limited to 55 townhomes.

ZONING DISTRICT STANDARDS

District Summary *

Zoning District Existing Requested Designation: (R-3) (CD-RM-12)

Max. Density: 3 dwelling units per acre
Typical Uses Primarily intended to accommodate

low-density single-family detached residential development of up to 3 dwelling units per acre.

SPECIAL INFORMATION

Overlay District Ordinance/Historic Preservation

The subject site is <u>not</u> located in an overlay zoning district.

The subject site is not:

- Located in a City of Greensboro Historic District or Heritage Community
- Designated as a Guilford County Landmark Property
- Recognized as a State of North Carolina Historic Site
- Listed in the National Register of Historic Places
- Located in a National Register Historic District

Environmental/Soils

Water Supply Site drains to S. Buffalo Creek, non-watersupply watershed Watershed

^{*}These regulations may not reflect all requirements for all situations; see the City of Greensboro Land Development Ordinance for all applicable regulations for site requirements for this zoning district.

Floodplains < 2000LF

Streams Possible stream feature is onsite and must be identified. If stream feature is intermittent of

perennial, a 50ft stream buffer measured from top of bank on each side is required.

Other: If >1 acre is disturbed and the BUA is increased, site must meet current Phase

2 requirements, water quality and water quantity control must be addressed. Site is within the 5 mile statue radius of the PTI Airport. No water quality device is allowed that holds a normal pool elevation without engineering documentation.

Utilities (Availability)

Water: Available Sewer: Available

Airport Overlay District & Noise Cone

n/a

Landscaping & Tree Conservation Requirements

Landscaping:

Street Yards:

Street planting yards must be installed abutting public street rights-of-way. The required street planting yard must have a minimum width of 10 feet (as measured from the outside edge of the right-of-way or the back of the sidewalk, whichever is further from the street centerline) and include at least 2 canopy trees and 17 shrubs per 100 linear feet of required street planting yard, not including allowed driveways.

Buffer Yards:

Adjacent to single family residential uses: Type C buffer yard, with an average width of 15', a minimum width of 10', and a planting rate of 2 canopy trees, 3 understory trees, and 17 shrubs per 100 linear feet.

Adjacent to vacant lots and multi-family uses; 5' wide Vehicular Use Area buffer yard (see below).

Parking Lots:

When a parking lot or other vehicular use area abuts a vacant site or a site with the same land use classification as the subject site, a planting yard with a minimum width of 5 feet must be provided between the parking lot/vehicular use area and the abutting (interior) property line. This required planting area must be landscaped with at least 2 understory trees and 18 evergreen shrubs per 100 linear feet.

Trees for required parking spaces: 1 canopy tree per 12 spaces, in islands or medians within the parking lot.

Tree Conservation:

For 6.09 acres, 10% of parcel size to be dedicated in critical root zone for Tree Conservation.

Transportation

Street Classification: Mitchell Avenue – Local Street.

Muirs Chapel Road – Minor Thoroughfare.

Site Access: All access(s) must be designed and constructed to the City of

Greensboro standards.

Traffic Counts: Muirs Chapel AADT = 18,000 (NCDOT, 2018).

Trip Generation: N/A.

Sidewalks: Sidewalks are a requirement of the Development Ordinance. 5'

sidewalk with a 5' grass strip is required along both sides of thoroughfares. 5' sidewalk with a 3' grass strip is required along one side (at a minimum, collectors may require sidewalk on both sides) of all other street types. Sidewalk does not exist along the frontage of this

property.

Transit in Vicinity: Yes, GTA Route 9 (West Market Street) is 0.5 miles, along West Market

Street.

Traffic Impact Study:

(TIS)

No TIS required per TIS Ordinance.

Street Connectivity: N/A.

Other: N/A.

IMPACT/POLICY ANALYSIS

Land Use Compatibility

The proposed **CD-RM-12 (Conditional District – Residential, Multi-Family – 12 du/ac)** zoning, as conditioned, would allow land uses that are compatible with the general character of the area.

Connections 2025 Comprehensive Plan Policies

The Generalized Future Land Use Map designates this location as **High Residential (over 12 d.u./acre)**. The requested **CD-RM-12 (Conditional District – Residential, Multi-Family – 12 du/ac)** zoning, as conditioned, is generally consistent with the **High Residential (over 12 d.u./acre)** GFLUM designation.

Connections 2025 Written Policies

Land Use Goal 4.1 – Growth Strategy: Promote sound investment in Greensboro's urban areas, including Center City, commercial and industrial areas, and neighborhoods.

Policy 4A: Remove present impediments to infill and investment in urban areas.

Policy 4B: Target capital investments to leverage private investment in urban areas.

Policy 4C: Promote new patterns and intensities of use to increase economic competitiveness and enhance quality of life in urban areas.

Policy 4D: Identify potential opportunities and selectively target, plan and promote development/reuse initiatives.

Community Character, Goal 5.2 – Man-Made Environment: Preserve and enhance the character and visual quality of Greensboro's built environment, including historic resources, private developments, and public landscapes.

Policy 5E: Improve the aesthetic quality of publicly owned and maintained landscapes.

Policy 5F: Implement and improve design standards governing the appearance of development from public roadways.

- **Housing and Neighborhoods, Goal 6:** Meet the needs of present and future Greensboro citizens for a choice of decent, affordable housing in stable, livable neighborhoods that offer security, quality of life, and the necessary array of services and facilities.
 - **Policy 6C:** Promote the diversification of new housing stock to meet the needs of all citizens for suitable, affordable housing.
- **Economic Development, Goal 7:** Promote a healthy, diversified economy with a strong tax base and opportunities for employment, entrepreneurship and for-profit and non-profit economic development for all segments of the community, including under-served areas such as East Greensboro.
 - Policy 7A: Target city investment and regulatory policies for economic development.
 - **Policy 7C:** Ensure that city land use policies and regulations allow for an adequate supply of land to accommodate economic development.
- **Transportation, Goal 8:** Develop and maintain a safe, efficient, and environmentally sound transportation system that provides convenient choices for accessing destinations throughout Greensboro and the Triad, including a range of well-integrated transit, pedestrian, and bicycle linkages.
 - **Policy 8A:** Maintain a roadway network that safely and efficiently accommodates vehicular traffic while supporting other community objectives defined in the Comprehensive Plan.

Connections 2025 Map Policies

High Residential (over 12 d.u./acre): This category provides for high-density apartment dwellings, condominiums, life care, and similar housing types. Creating opportunities for this type of housing will become increasingly important to respond to demographic shifts and demand for affordable housing, and it is ideally suited near major activity and employment centers and in areas suitable for future transit service. Within this district, office buildings may also be accommodated.

CONFORMITY WITH OTHER PLANS

City Plans

Sustainability Action Plan

Element 1) Transportation and Land Use:

Policy 1) Encourage increased density, a mix of land uses and more integrated links between transportation and land use through changes to Greensboro's Comprehensive Plan, Development Ordinance and other related plans.

Element 2) Green Jobs and Buildings:

- **Policy 3)** Develop a coordinated City program to provide technical support, energy audits and education and outreach to increase energy efficiency and conservation in commercial and residential buildings.
- **Policy 4)** Use a combination of code changes, incentives, partnerships and education to promote green building in Greensboro.
- **Policy 6)** Promote more efficient use of water through education, partnerships and pilot projects.

Element 3) Waste Reduction and Recycling:

Policy 7) Employ a combination of expanded recycling infrastructure, regulations and incentives to increase Greensboro's solid waste diversion and recycling rates.

Element 6) Education and Outreach:

Policy 11) Provide technical support, awards and recognition to individuals and organizations furthering Greensboro's energy and sustainability efforts.

Other Plans

n/a

STAFF ANALYSIS AND RECOMMENDATION

Community Outreach

Applicant is strongly encouraged to discuss this proposed rezoning and development with owners of surrounding properties.

Staff Analysis

The 6.09 acre subject property currently contains single-family dwellings and vacant land. North and west of the request are single-family dwellings, zoned R-3. East of the request are single and multi-family dwellings, zoning CD-RM-26 and R-3. South of the request are single-family dwellings, zoned R-5.

The Comprehensive Plan's Future Land Use Map currently designates this property as High Residential. This category provides for high-density apartment dwellings, condominiums, life care, and similar housing types at a density of more than 12 units per acre.

The proposed CD-RM-12 request, as conditioned, limits the maximum number of dwelling units to 55. The proposed rezoning request supports both the Comprehensive Plan's Reinvestment/Infill goal to promote sound investment in Greensboro's urban areas and the Housing and Neighborhoods goal to meet the needs of present and future Greensboro citizens for a choice of decent, affordable housing in stable, livable neighborhoods that offer security, quality of life, and the necessary array of services and facilities.

The request is consistent with the intent and purpose of the zoning code, the Comprehensive Plan (Connections 2025) and is generally compatible with the existing development and trend in the surrounding area.

Staff Recommendation

Staff recommends **approval** of the requested **CD-RM-12** (Conditional District Residential Multifamily - 12) zoning district.