

## PLZ-19-28

# City of Greensboro Planning Department Zoning Staff Report and Plan Amendment Evaluation

City Council Hearing Date: September 17, 2019

## **GENERAL INFORMATION**

APPLICANT Kim Reittinger

**HEARING TYPE** Rezoning Request

**REQUEST** R-3 (Residential Single-family - 3) to CD-O (Conditional District

- Office)

**CONDITIONS** 1. All uses permitted in the Office zoning district except Hotels

and Motels, and any uses in the Group Living Use Group.

2. Maximum building height shall be limited to 40 feet.

**LOCATION** 1302 New Garden Road

**PARCEL ID NUMBER(S)** 7835773116

**PUBLIC NOTIFICATION** The notification area for this public hearing was 600 feet

(Chapter 30-4-1.4 of the Land Development Ordinance requires notification of the owner of that parcel of land and the owners of all parcels of land adjoining and contiguous to that parcel of land as shown on the County tax listing). **33** notices were mailed to

those property owners in the mailing area.

TRACT SIZE 0.78 Acres

TOPOGRAPHY Relatively flat

**VEGETATION** Sparsely wooded

SITE DATA

Existing Use Single-family dwelling

Adjacent Zoning Adjacent Land Uses

N R-3 (Residential Single-family – 5) Single-family dwellings

E R-3 (Residential Single-family – 3) Vacant land

W R-3 (Residential Single-family – 3) Single-family dwelling and multi-family

PUD (Planned Unit Development) dwellings

S CD-PI (Conditional District – Public and Guilford College property and joint access for Institutional) adjacent medical office use

**Zoning History** 

Case # Date Request Summary

N/A N/A The property is currently zoned R-3 (Residential Single-

family - 3) and has been since the adoption of the Land Development ordinance in July 2010. Prior to the LDO, the subject property was zoned RS-12 (Residential

Single-family)

## **ZONING DISTRICT STANDARDS**

**District Summary \*** 

Zoning District Existing Requested Designation: (R-3) (CD-O)

Max. Density: 3 dwelling units per acre N/A

Typical Uses Primarily intended to accommodate All uses permitted in the Office zoning

low-density single-family detached residential development of up to 3 district except Hotels and Motels, and any uses in the Group Living Use Group.

dwelling units per acre.

#### SPECIAL INFORMATION

#### **Overlay District Ordinance/Historic Preservation**

The subject site is located within the New Garden Road Visual Corridor Overlay Zone, which prohibits establishment of new outdoor advertising signs therein.

#### **Environmental/Soils**

Water Supply Site drains to Greensboro WS-III Watersupply Watershed, Horse Pen Creek sub-

Watershed basin

Floodplains N/A

Streams N/A

Other: Site must meet current Stormwater requirements for watersupply-watershed,

Water Quality & Water Quantity control must be addressed. Max. HD Development with sewer is 70%, Low Density is 24% with water quality scoresheet. All new BUA must be treated by a State approved water quality device. Any existing BUA that would drain to the device must be treated to the maximum extent practicable. Site is within the PTI 5 statue mile radius. No BMP/SCM is allowed that holds a normal pool elevation unless engineering

documentation is provided.

<sup>\*</sup>These regulations may not reflect all requirements for all situations; see the City of Greensboro Land Development Ordinance for all applicable regulations for site requirements for this zoning district.

## **Utilities (Availability)**

Water: Available Sewer: Available

## **Airport Overlay District & Noise Cone**

n/a

## **Landscaping & Tree Conservation Requirements**

## Landscaping:

## **Street Yards:**

Street planting yards must be installed abutting public street rights-of-way. The required street planting yard must have a minimum width of 10 feet (as measured from the outside edge of the right-of-way or the back of the sidewalk, whichever is further from the street centerline) and include at least 2 canopy trees and 17 shrubs per 100 linear feet of required street planting yard, not including allowed driveways.

#### **Buffer Yards:**

Adjacent to single family residential uses: Type B buffer yard, with an average width of 25', a minimum width of 20', and a planting rate of 3 canopy trees, 5 understory trees, and 25 shrubs per 100 l.f.

Adjacent to vacant property or medical facilities: Vehicular Use Area buffer yard (see below) between any parking lot or drive aisle and the adjacent property line.

#### **Parking Lots:**

When a parking lot or other vehicular use area abuts a vacant site or a site with the same land use classification as the subject site, a planting yard with a minimum width of 5 feet must be provided between the parking lot/vehicular use area and the abutting (interior) property line. This required planting area must be landscaped with at least 2 understory trees and 18 evergreen shrubs per 100 linear feet.

Trees for required parking spaces: 1 canopy tree per 12 spaces, in islands or medians within the parking lot.

#### Tree Conservation:

For .78 acres, 1% of parcel size to be dedicated in critical root zone for Tree Conservation.

**Transportation** 

Street Classification: New Garden Road – Major Thoroughfare.

Belvidere Place – Local Street.

Site Access: All access(s) must be designed and constructed to the City of

Greensboro standards.

Traffic Counts: New Garden Road AADT = 17,000 vpd (NCDOT, 2017).

Trip Generation: N/A.

Sidewalks: Sidewalks are a requirement of the Development Ordinance. 5'

sidewalk with a 5' grass strip is required along both sides of thoroughfares. 5' sidewalk with a 3' grass strip is required along one side (at a minimum, collectors may require sidewalk on both sides) of all other street types. Sidewalk does exist along the frontage of this

property.

Transit in Vicinity: No.

Traffic Impact Study: No TIS required per TIS Ordinance.

(TIS)

Street Connectivity: N/A.

Other: N/A.

## **IMPACT/POLICY ANALYSIS**

## Land Use Compatibility

The proposed **CD-O (Conditional District – Office)** zoning, as conditioned, would allow land uses that are compatible with the general character of the area.

## **Connections 2025 Comprehensive Plan Policies**

The Generalized Future Land Use Map designates this location as **Low Residential (3-5 d.u./acre)**. Per City Council adopted policy, a GFLUM amendment is not required for rezoning requests that are less than one acre in size, or that do not involve a significant physical change resulting in new or expanded structures.

#### **Connections 2025 Written Policies**

**Land Use Goal 4.1 – Growth Strategy:** Promote sound investment in Greensboro's urban areas, including Center City, commercial and industrial areas, and neighborhoods.

**Policy 4A:** Remove present impediments to infill and investment in urban areas.

**Policy 4B:** Target capital investments to leverage private investment in urban areas.

**Policy 4C:** Promote new patterns and intensities of use to increase economic competitiveness and enhance quality of life in urban areas.

**Policy 4D:** Identify potential opportunities and selectively target, plan and promote development/reuse initiatives.

**Community Character, Goal 5.2 – Man-Made Environment:** Preserve and enhance the character and visual quality of Greensboro's built environment, including historic resources, private developments, and public landscapes.

**Policy 5E:** Improve the aesthetic quality of publicly owned and maintained landscapes.

**Policy 5F:** Implement and improve design standards governing the appearance of development from public roadways.

**Housing and Neighborhoods, Goal 6:** Meet the needs of present and future Greensboro citizens for a choice of decent, affordable housing in stable, livable neighborhoods that offer security, quality of life, and the necessary array of services and facilities.

**Policy 6C:** Promote the diversification of new housing stock to meet the needs of all citizens for suitable, affordable housing.

**Economic Development, Goal 7:** Promote a healthy, diversified economy with a strong tax base and opportunities for employment, entrepreneurship and for-profit and non-profit economic development for all segments of the community, including under-served areas such as East Greensboro.

**Policy 7A:** Target city investment and regulatory policies for economic development.

**Policy 7C:** Ensure that city land use policies and regulations allow for an adequate supply of land to accommodate economic development.

**Transportation, Goal 8:** Develop and maintain a safe, efficient, and environmentally sound transportation system that provides convenient choices for accessing destinations throughout Greensboro and the Triad, including a range of well-integrated transit, pedestrian, and bicycle linkages.

**Policy 8A:** Maintain a roadway network that safely and efficiently accommodates vehicular traffic while supporting other community objectives defined in the Comprehensive Plan.

## **Connections 2025 Map Policies**

Low Residential (3-5 d.u./acre): This category includes the City's predominantly single-family neighborhoods as well as other compatible housing types that can be accommodated within this density range. Although there are some existing residential areas in the City developed on lots greater than 1/3 acre, future residential developments and "conventional" subdivisions should generally maintain a gross density of no less than three dwellings per acre, except where environmental constraints (e.g., the Watershed Critical Area) prevent such densities from being achieved. Compact developments that include clustered, small lots with substantial retained open space are encouraged.

## **CONFORMITY WITH OTHER PLANS**

## **City Plans**

## Sustainability Action Plan

**Element 1)** Transportation and Land Use:

**Policy 1)** Encourage increased density, a mix of land uses and more integrated links between transportation and land use through changes to Greensboro's Comprehensive Plan, Development Ordinance and other related plans.

#### Element 2) Green Jobs and Buildings:

- **Policy 3)** Develop a coordinated City program to provide technical support, energy audits and education and outreach to increase energy efficiency and conservation in commercial and residential buildings.
- **Policy 4)** Use a combination of code changes, incentives, partnerships and education to promote green building in Greensboro.
- **Policy 6)** Promote more efficient use of water through education, partnerships and pilot projects.

#### **Element 3)** Waste Reduction and Recycling:

**Policy 7)** Employ a combination of expanded recycling infrastructure, regulations and incentives to increase Greensboro's solid waste diversion and recycling rates.

## **Element 6)** Education and Outreach:

**Policy 11)** Provide technical support, awards and recognition to individuals and organizations furthering Greensboro's energy and sustainability efforts.

#### **Other Plans**

n/a

## STAFF ANALYSIS AND RECOMMENDATION

## **Community Outreach**

Applicant is strongly encouraged to discuss this proposed rezoning and development with owners of surrounding properties and with representatives of the Robin Ridge neighborhood, within which the subject site is located.

#### **Staff Analysis**

The 0.78 acre subject property currently contains a single-family dwelling. North of the request is a single-family dwelling, zoned R-3. East of the request is vacant land, zoned R-3. South of the request is a portion of Guilford College's property also being used as access for an adjacent medical office use, zoned CD-PI. The medical office is zoned CD-O. West of the subject property is a single-family dwelling and multi-family dwellings, zoned R-3 and PUD.

The Comprehensive Plan's Future Land Use Map currently designates this property as Low Residential. The Low Residential designation includes the City's predominantly single-family neighborhoods as well as other compatible housing types that can be accommodated within this density range. Per City Council adopted policy, a GFLUM amendment is not required for rezoning requests that are less than one acre in size, or that do not involve a significant physical change resulting in new or expanded structures.

The proposed CD-O request, as conditioned, is limited to all uses permitted in the Office zoning district except Hotels and Motels, and any uses in the Group Living use group and a maximum building height of 40 feet. Uses found in the Office zoning district are generally more low to moderate intensity uses with more limited potential impacts on surrounding properties. This rezoning request is also consistent with zoning and pattern of development for nearby properties.

The proposed rezoning request supports both the Comprehensive Plan's Reinvestment/Infill goal to promote sound investment in Greensboro's urban areas and the Economic Development Goal to promote a healthy, diversified economy with a strong tax base and opportunities for employment, entrepreneurship and for-profit and non-profit economic development for all segments of the community.

The request is consistent with the intent and purpose of the zoning code, the Comprehensive Plan (Connections 2025) and is generally compatible with the existing development and trend in the surrounding area.

#### Staff Recommendation

Staff recommends **approval** of the requested **CD-O** (Conditional District - Office) zoning district.