

## **PLZ-18-12**

# City of Greensboro Planning Department Zoning Staff Report and Plan Amendment Evaluation

City Council Hearing Date: July 17, 2018

## **GENERAL INFORMATION**

APPLICANT Isiah Hickman

HEARING TYPE Original Zoning Request

**REQUEST** County RS-40 (Residential Single-family) to R-5 (Residential

Single-family - 5)

**CONDITIONS** N\A

**LOCATION** 5230 Burlington Road

PARCEL ID NUMBER(S) 8805004602

PUBLIC NOTIFICATION The notification area for this public hearing was 600 feet

(Chapter 30-4-1.4 of the Land Development Ordinance requires notification of the owner of that parcel of land and the owners of all parcels of land adjoining and contiguous to that parcel of land as shown on the County tax listing). **25** notices were mailed to

those property owners in the mailing area.

TRACT SIZE 0.23 Acres

**TOPOGRAPHY** Flat

**VEGETATION** Residential

## **SITE DATA**

Existing Use Single-family dwelling

Adjacent Zoning Adjacent Land Uses

N County HB (Highway Business) and

County AG (Agricultural)

E County RS-40 (Single-family

Residential)

W County RS-40 (Single-family

Residential)

Vacant and Single-family Dwellings

Single-family Dwellings

Single-family Dwellings

S County RS-40 (Single-family

Single-family Dwellings

Residential)

**Zoning History** 

Case # Date Request Summary

N/A The subject property is not currently located in the City's

jurisdiction.

### **ZONING DISTRICT STANDARDS**

**District Summary \*** 

Zoning District Existing Requested Designation: (County RS-40) (City R-5)

Max. Density: 1.0 unit per gross acre 5.0 units per gross acre

Typical Uses Primarily intended to accommodate Primarily intended to accommodate low-

low-density single-family detached density single-family detached residential

residential development. development.

#### **SPECIAL INFORMATION**

**Overlay District Ordinance/Historic Preservation** 

n/a

#### **Environmental/Soils**

Water Supply Site drains to Lake MacIntosh Watersupply Watershed WS-IV, Little Alamance

Watershed Creek

Floodplains > 2000LF

Streams N/A

Other: Site must meet current Watershed requirements, Water Quality and Water

Quantity must be addressed. Max.High Density BUA is 70%, Low Density is

24%.

#### **Utilities (Availability)**

Request a water/sewer feasibility from Kenny Treadway 336-373-2033

## **Airport Overlay District & Noise Cone**

n/a

#### **Landscaping & Tree Conservation Requirements**

<sup>\*</sup>These regulations may not reflect all requirements for all situations; see the City of Greensboro Land Development Ordinance for all applicable regulations for site requirements for this zoning district.

There are no requirements for Landscaping or Tree Conservation for single-family development.

**Transportation** 

Street Classification: Burlington Road – Major Thoroughfare.

Debanne Road - Collector Street.

Site Access: All access(s) must be designed and constructed to the City of

Greensboro standards.

Traffic Counts: Burlington Road AADT = 9,500 vpd (NCDOT, 2016).

Trip Generation: N/A.

Sidewalks: Sidewalks are a requirement of the Development Ordinance. 5'

sidewalk with a 5' grass strip is required along both sides of thoroughfares. 5' sidewalk with a 3' grass strip is required along one side (at a minimum, collectors may require sidewalk on both sides) of all other street types. Sidewalk does not exist along the frontage of this

property.

Transit in Vicinity: No.

Traffic Impact Study: No TIS required per TIS Ordinance.

(TIS)

Street Connectivity: N/A.

Other: N/A.

#### **IMPACT/POLICY ANALYSIS**

#### Land Use Compatibility

The proposed R-5 (Residential – Single Family – 5 du/ac) zoning would allow land uses that are compatible with the general character of the area.

#### **Connections 2025 Comprehensive Plan Policies**

The Generalized Future Land Use Map designates this location as **Interim Residential**. The requested **R-5** (**Residential – Single Family – 5 du/ac**) zoning district is generally consistent with the **Interim Residential** GFLUM designation. The Growth Strategy Map designates the subject site as being within Growth Tier 1, Current Growth Area (2013 – 2019).

#### **Connections 2025 Written Policies**

**Land Use Goal 4.1 – Growth Strategy:** Promote sound investment in Greensboro's urban areas, including Center City, commercial and industrial areas, and neighborhoods.

Policy 4A: Remove present impediments to infill and investment in urban areas.

Policy 4B: Target capital investments to leverage private investment in urban areas.

**Policy 4C:** Promote new patterns and intensities of use to increase economic competitiveness and enhance quality of life in urban areas.

**Policy 4D:** Identify potential opportunities and selectively target, plan and promote development/reuse initiatives.

Land Use Goal 4.3 – Growth at the Fringe: Provide a development framework for the fringe that guides sound, sustainable patterns of land use, limits sprawl, protects rural character, evidences sound stewardship of the environment, and provides for efficient provision of public services and facilities as the City expands. Development will increase density and mix land uses at a pedestrian scale with sidewalks, bikeways, and where possible, public transit.

**Policy 4F:** Initiate a fringe area growth management framework comprising the following elements:

- Create a Fringe Area Land Use Plan;
- Establish a "tiered" approach that designates growth areas for staged development, annexation, and extension of public facilities within the water and sewer service boundary;
- Define specific criteria for water and sewer extensions and annexations;
- Initiate designation of the fringe as Greensboro's extraterritorial jurisdiction; and
- Establish a proactive plan to provide infrastructure in advance of development, consistent with the growth "tiers" and Fringe Area Land Use Concept Plan.

**Policy 4G:** Improve the quality and patterns of development through incentives and regulatory guidelines.

- **Community Character, Goal 5.2 Man-Made Environment:** Preserve and enhance the character and visual quality of Greensboro's built environment, including historic resources, private developments, and public landscapes.
  - **Policy 5E:** Improve the aesthetic quality of publicly owned and maintained landscapes.
  - **Policy 5F:** Implement and improve design standards governing the appearance of development from public roadways.
- **Housing and Neighborhoods, Goal 6:** Meet the needs of present and future Greensboro citizens for a choice of decent, affordable housing in stable, livable neighborhoods that offer security, quality of life, and the necessary array of services and facilities.
  - **Policy 6C:** Promote the diversification of new housing stock to meet the needs of all citizens for suitable, affordable housing.
- **Transportation, Goal 8:** Develop and maintain a safe, efficient, and environmentally sound transportation system that provides convenient choices for accessing destinations throughout Greensboro and the Triad, including a range of well-integrated transit, pedestrian, and bicycle linkages.
  - **Policy 8A:** Maintain a roadway network that safely and efficiently accommodates vehicular traffic while supporting other community objectives defined in the Comprehensive Plan.

#### **Connections 2025 Map Policies**

- Interim Residential (generally at or above 3 dwelling units per acre): Areas with a mix of all types of residential densities and uses (single family detached, single family attached and multi-family), with some limited local-serving non-residential uses (schools, churches, convenience services). It is assumed that most of the new housing developed in the Water Sewer Service Area would be connected to water and sewer.
- **Growth Tier 1, Current Growth Area (2013 2019):** Where infrastructure systems are in place, can be economically provided and/or will be proactively extended and where continued

annexation and consolidation of the City's development pattern shall be encouraged over the next six years.

## **CONFORMITY WITH OTHER PLANS**

#### **City Plans**

## Sustainability Action Plan

**Element 1)** Transportation and Land Use:

**Policy 1)** Encourage increased density, a mix of land uses and more integrated links between transportation and land use through changes to Greensboro's Comprehensive Plan, Development Ordinance and other related plans.

## Element 2) Green Jobs and Buildings:

- **Policy 3)** Develop a coordinated City program to provide technical support, energy audits and education and outreach to increase energy efficiency and conservation in commercial and residential buildings.
- **Policy 4)** Use a combination of code changes, incentives, partnerships and education to promote green building in Greensboro.
- **Policy 6)** Promote more efficient use of water through education, partnerships and pilot projects.

#### **Element 3)** Waste Reduction and Recycling:

**Policy 7)** Employ a combination of expanded recycling infrastructure, regulations and incentives to increase Greensboro's solid waste diversion and recycling rates.

## **Element 6)** Education and Outreach:

**Policy 11)** Provide technical support, awards and recognition to individuals and organizations furthering Greensboro's energy and sustainability efforts.

### **Other Plans**

n/a

## STAFF ANALYSIS AND RECOMMENDATION

#### **Community Outreach**

Applicant is strongly encouraged to discuss this proposed rezoning and development with owners of surrounding properties.

#### Staff Analysis

The 0.23-acre subject property is currently zoned County RS-40 (Residential Single-family) and is used as a single-family dwelling. North of the request are vacant land and single family dwellings (zoned County HB and County AG). East, south, and west of the request single-family dwellings (zoned County RS-40).

The subject site is currently located in the County. The Growth Strategy Map designates the subject site as being within Growth Tier 1, Current Growth Area (2013 – 2019). The Technical Review Committee recommended approval of an associated annexation request for this property at its May 4, 2018 meeting. The Planning Board also recommended approval of the associated annexation request for this property on May 16, 2018. The Technical Review Committee and the Planning Board determined that this property can be served the by required City services.

The Comprehensive Plan's Future Land Use Map designates this area as Interim Residential. This designation encourages areas with a mix of all types of residential densities and uses (single family detached, single family attached and multi-family), with some limited local-serving non-residential uses (schools, churches, convenience services). It is assumed that most of the new housing developed in the Water Sewer Service Area would be connected to water and sewer.

The request to assign original zoning of R-5 (Residential Single Family) is driven by the desire of the applicant to connect to public utilities. The requested zoning district is the closest equivalent to the current County zoning designation and is consistent with the Comprehensive Plan's future land use designation.

The request is compatible with adjacent residential development and supports the Comprehensive Plan's Housing and Neighborhoods goal to meet the needs of present and future Greensboro citizens for a choice of decent, affordable housing in stable, livable neighborhoods that offer security, quality of life, and the necessary array of services and facilities. It is also consistent with the Growth at the Fringe goal to promote sound and sustainable patterns of land use.

This request is consistent with the intent and purpose of the zoning code, the Comprehensive Plan (Connections 2025) and is generally compatible with the existing development and trend in the surrounding area.

#### Staff Recommendation

Staff recommends approval of the requested R-5 (Residential Single-family - 5) zoning district.